

**WICHITA FALLS FIREMEN'S
RELIEF AND RETIREMENT FUND**

ACTUARIAL VALUATION
AS OF JANUARY 1, 2022

GASB 67 DISCLOSURE INFORMATION
AS OF DECEMBER 31, 2021



FOSTER & FOSTER
ACTUARIES AND CONSULTANTS

July 8, 2022

Board of Trustees
Wichita Falls Firemen's
Relief and Retirement Fund
624 Indiana Ave, Suite 305
Wichita Falls, TX 76301

Re: Wichita Falls Firemen's Relief and Retirement Fund

Dear Board:

We are pleased to present to the Board this report of the actuarial valuation of the Wichita Falls Firemen's Relief and Retirement Fund. Included are the related results for GASB Statement No. 67. The funding valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the funding period required to amortize any existing Unfunded Actuarial Accrued Liability. The calculation of the liability for GASB results was performed for the purpose of satisfying the requirements of GASB Statement No. 67. Use of the results for other purposes may not be applicable and may produce significantly different results.

The valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflects laws and regulations issued to date pursuant to the provisions of the Texas Local Fire Fighters' Retirement Act (TLFFRA) and Vernon's Texas Civil Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in the valuations, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuations, we did not perform an analysis of the potential range of such future measurements.

In conducting the valuation, we have relied on personnel, plan design, financial reports, and asset information supplied by the Fund staff, and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

Additionally, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models that apply the funding and accounting rules to generate the results. All internally developed models are reviewed as part of the valuation process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

The total pension liability, net pension liability, and certain sensitivity information shown in this report are based on an actuarial valuation performed as of January 1, 2022. It is our opinion that the assumptions used for this purpose are internally consistent, reasonable, and comply with the requirements under GASB No. 67.


The undersigned are familiar with the immediate and long-term aspects of pension valuations, and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.


To our knowledge, no associate of Foster & Foster Inc. working on valuations of the program has any direct financial interest or indirect material interest in the City of Wichita Falls, nor does anyone at Foster & Foster Inc. act as a member of the Board of Trustees of the Wichita Falls Firemen's Relief and Retirement Fund. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

If there are any questions, concerns, or comments about any of the items contained in this report, please contact me at 239-433-5500.

Respectfully submitted,

Foster & Foster Inc.

By: 
Bradley R. Heinrichs, FSA, EA, MAAA
Enrolled Actuary #20-6901

By: 
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Enrolled Actuary #20-8193

BRH/lke

Enclosures

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SUMMARY OF REPORT

The actuarial valuation of the Wichita Falls Firemen's Relief and Retirement Fund, performed as of January 1, 2022, has been completed and the results are presented in this Report. The pension costs, compared with those developed in the January 1, 2020 actuarial valuation, are as follows:

<u>Valuation Date</u>	<u>1/1/2022</u>	<u>1/1/2020</u>
Current Normal Cost Rate % of Covered Annual Payroll	13.71%	13.38%
Funding Measurements		
Actuarial Accrued Liability (AAL)	95,923,750	93,066,282
Actuarial Value of Assets (AVA)	62,360,750	52,839,714
Unfunded Actuarial Accrued Liability (UAAL = AAL - AVA)	33,563,000	40,226,568
Funded Ratio (AVA / AAL)	65.0%	56.8%
Amortization Period	32.1 years	43.3 years
Contributions		
Expected City Contribution Rate	13.25%	13.00%
Expected Member Contribution Rate	13.00%	13.00%
Total Expected Contribution Rate	26.25%	26.00%
Funding Costs		
City 20-Year Funding Cost	18.61%	22.36%
City 30-Year Funding Cost ¹²	13.86%	16.52%
City 40-Year Funding Cost	11.54%	13.64%

¹ The Texas Pension Review Board Pension Funding Guidelines, effective June 30, 2017, state that plans with amortization periods that exceed 30 years as of June 30, 2017 should seek to reduce their amortization period to 30 years or less as soon as practicable, but not later than June 30, 2025.

² Per Section 802.101(a) of the Texas Government Code, the actuarial valuation must include a recommended contribution rate needed for the system to achieve and maintain an amortization period that does not exceed 30 years.

Plan experience was favorable overall on the basis of the plan's actuarial assumptions. Sources of favorable experience included an average investment return of 14.55% over the past two years which exceeded the 7.75% assumption, an average salary increase of 2.79% which fell short of the 5.56% assumption, and fewer retirements than expected. There were no significant sources of unfavorable experience.

CHANGES SINCE PRIOR VALUATION

Benefit/Fund Changes

Effective January 1, 2021, the city contribution rate increased from 13.00% to 13.25%.

Actuarial Assumption/Method Changes

The valuation reflects an update to use the most recently published mortality improvement scale by the Society of Actuaries (MP-2021).

There were no method changes since the prior valuation.

COMPARATIVE SUMMARY OF PRINCIPAL VALUATION RESULTS

	<u>1/1/2022</u>	<u>1/1/2020</u>
A. Participant Data		
Actives	160	159
Service Retirees + DROP	116	112
Beneficiaries + Alt Payees	31	34
Disability Retirees	0	1
Terminated Vested	3	5
Total	<hr/> 310	<hr/> 311
Covered Annual Payroll	12,538,296	12,339,595
Annual Rate of Payments to:		
Service Retirees + DROP	5,337,204	4,847,404
Beneficiaries + Alt Payees	475,873	460,073
Disability Retirees	0	20,117
Terminated Vested	110,018	99,383
B. Assets		
Actuarial Value (AVA)	62,360,750	52,839,714
Market Value (MVA)	62,360,750	52,839,714
C. Liabilities		
Present Value of Benefits		
Actives		
Retirement + Termination Benefits	48,949,258	50,762,440
Death Benefits	619,093	574,459
Disability Benefits	1,358,509	1,262,236
Service Retirees + DROP	55,456,498	50,640,585
Beneficiaries + Alt Payees	4,173,404	3,778,389
Disability Retirees	0	239,677
Terminated Vested	1,042,979	1,069,856
Total	<hr/> 111,599,741	<hr/> 108,327,642

	<u>1/1/2022</u>	<u>1/1/2020</u>
C. Liabilities - (Continued)		
Present Value of Future Salaries	123,348,065	119,854,271
Normal Cost (Entry Age Normal)		
Retirement + Termination Benefits	1,535,668	1,478,488
Death Benefits	44,750	41,330
Disability Benefits	74,385	70,121
Total Normal Cost	<u>1,654,803</u>	<u>1,589,939</u>
Present Value of Future Normal Costs	15,675,991	15,261,360
Actuarial Accrued Liability		
Retirement + Termination Benefits	34,461,022	36,622,309
Death Benefits	171,447	153,436
Disability Benefits	618,400	562,030
Inactives	60,672,881	55,728,507
Total Actuarial Accrued Liability (AAL)	<u>95,923,750</u>	<u>93,066,282</u>
Unfunded Actuarial Accrued Liability (UAAL)	33,563,000	40,226,568
Funded Ratio (AVA / AAL)	65.0%	56.8%
D. Actuarial Present Value of Accrued Benefits		
Inactives	60,672,881	55,728,507
Actives	27,087,872	28,861,826
Total Present Value Accrued Benefits (PVAB)	<u>87,760,753</u>	<u>84,590,333</u>
Funded Ratio (MVA / PVAB)	71.1%	62.5%

GAIN/LOSS ANALYSIS

a. Total (Gain)/Loss

1. Unfunded Actuarial Accrued Liability as of January 1, 2020	\$40,226,568
2. Normal Cost applicable for 2020	1,589,939
3. Normal Cost applicable for 2021	1,682,155
4. Interest on (1), (2), and (3)	6,863,086
5. Contributions made during 2020	3,103,661
6. Contributions made during 2021	3,199,385
7. Interest on (5) and (6)	491,679
8. Expected UAAL as of January 1, 2022: (1)+(2)+(3)+(4)-(5)-(6)-(7)	43,567,023
9. Actual UAAL as of January 1, 2022	33,563,000
 Total Actuarial (Gain)/Loss	 (10,004,023)

b. (Gain)/Loss on Assets

1. Actuarial Value of Assets as of January 1, 2020	52,839,714
2. Contributions Less Benefit Payments	(6,132,650)
3. Expected Investment Earnings	8,338,620
4. Expected AVA as of January 1, 2022: (1)+(2)+(3)	55,045,684
5. Actual Actuarial Value of Assets as of January 1, 2022	62,360,750
 (Gain)/Loss on Assets	 (7,315,066)

c. Gain/(Loss) on Liabilities

1. Expected Actuarial Accrued Liability: a(8)+b(4)	98,612,707
2. Actual Actuarial Accrued Liability	95,923,750
 (Gain)/Loss on Liabilities	 (2,688,957)

HISTORY OF GAIN/LOSS

Valuation as of January 1,	Actuarial (Gain)/Loss	(Gain)/Loss on Assets	(Gain)/Loss on Liabilities
2022	(10,004,023)	(7,315,066)	(2,688,957)
2020	679,313	791,028	(111,715)
2018	2,742,279	246,023	2,496,256
2017	1,954,044	731,469	1,222,575
2016	664,011	759,444	(95,433)

COMPARISON OF CONTRIBUTION RATES TO ACTUARIALLY DETERMINED CONTRIBUTION BENCHMARK

Pursuant to the adopted Funding Policy, an Actuarially Determined Contribution (ADC) benchmark has been created for comparative purposes only and was constructed under the actuarial assumptions and methods identical to those disclosed in this report, except as follows:

Amortization Period – The ADC benchmark is determined in conjunction with each actuarial valuation by determining the fixed-rate contribution rates that would result in a 30-year amortization period as of the valuation date.

Payroll Growth Assumption – The ADC benchmark is calculated using a payroll growth assumption that is the lesser of 3.0% and the average payroll growth of the Wichita Falls Fire Department over the last ten (10) years.

Determination of ADC Benchmark Payroll Growth Assumption

Covered Payroll as of:

1/1/2022	12,538,296
1/1/2011 ¹	8,527,417

(a) Average Annual Rate ¹	3.57%
(b) ADC Assumption	3.00%

Lesser of (a) and (b) 3.00%

<i>Valuation as of January 1,</i>	<i>City of Wichita Falls Contribution Rate</i>	<i>30-Year ADC Benchmark</i>	<i>City Contribution Excess/(Shortfall)</i>
2022	13.25%	15.70%	(2.45%)
2020	13.00%	18.76%	(5.76%)

¹ A valuation was not performed as of January 1, 2012. Therefore, the Average Annual Rate shown is the average payroll growth over the last eleven (11) years.

STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2020

<u>ASSETS</u>	COST VALUE	MARKET VALUE
Cash and Cash Equivalents:		
Short Term Investments	331,804.18	331,804.18
Cash	176.91	176.91
Total Cash and Equivalents	331,981.09	331,981.09
Receivables:		
Investment Income	0.16	0.16
Total Receivable	0.16	0.16
Investments:		
Stocks	1,838,266.29	2,232,610.24
Mutual Funds:		
Fixed Income	15,847,280.03	16,916,903.95
Equity	23,421,816.69	31,740,188.86
Pooled/Common/Commingled Funds:		
Equity	2,250,000.00	1,514,791.22
Real Estate	4,853,281.18	5,119,123.00
Total Investments	48,210,644.19	57,523,617.27
Total Assets	48,542,625.44	57,855,598.52
<u>LIABILITIES</u>		
Payables:		
Refunds of Member Contributions	7,057.57	7,057.57
Investment Expenses	26,839.17	26,839.17
Total Liabilities	33,896.74	33,896.74
NET POSITION RESTRICTED FOR PENSIONS	48,508,728.70	57,821,701.78

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2020
Market Value Basis

ADDITIONS

Contributions:

Member	1,551,830.49
City	1,551,830.49

Total Contributions	3,103,660.98
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Investment Income:

Net Realized Gain (Loss)	3,981,080.32	
Unrealized Gain (Loss)	2,863,904.31	
Net Increase in Fair Value of Investments		6,844,984.63
Interest & Dividends		1,192,917.29
Less Investment Expense ¹		(136,045.87)

Net Investment Income	7,901,856.05
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Total Additions	11,005,517.03
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DEDUCTIONS

Distributions to Members:

Benefit Payments	5,410,341.67
Lump Sum DROP Distributions	319,742.64
Refunds of Member Contributions	178,009.92

Total Distributions	5,908,094.23
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Administrative Expense	115,435.18
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Total Deductions	6,023,529.41
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Net Increase in Net Position	4,981,987.62
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NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year	52,839,714.16
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End of the Year	57,821,701.78
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Actuarial Asset Rate of Return	15.1%
Actuarial Gain/(Loss) due to Investment Return	3,800,014.81

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2021

<u>ASSETS</u>	COST VALUE	MARKET VALUE
Cash and Cash Equivalents:		
Short Term Investments	255,290.97	255,290.97
Cash	176.91	176.91
Total Cash and Equivalents	255,467.88	255,467.88
Receivables:		
Investment Income	2,069.44	2,069.44
Total Receivable	2,069.44	2,069.44
Investments:		
Stocks	9,915,811.80	11,100,665.39
Alternative	3,313,365.10	3,684,433.78
Mutual Funds:		
Fixed Income	13,319,966.23	13,614,480.43
Equity	20,032,760.01	27,682,672.23
Pooled/Common/Commingled Funds:		
Equity	2,250,000.00	747,166.69
Real Estate	5,166,899.73	5,295,602.37
Total Investments	53,998,802.87	62,125,020.89
Total Assets	54,256,340.19	62,382,558.21
<u>LIABILITIES</u>		
Payables:		
Investment Expenses	21,808.60	21,808.60
Total Liabilities	21,808.60	21,808.60
NET POSITION RESTRICTED FOR PENSIONS	54,234,531.59	62,360,749.61

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2021
Market Value Basis

ADDITIONS

Contributions:

Member		1,583,796.64	
City		1,615,588.06	
Total Contributions			3,199,384.70
Investment Income:			
Net Realized Gain (Loss)	6,056,611.85		
Unrealized Gain (Loss)	(1,200,485.45)		
Net Increase in Fair Value of Investments		4,856,126.40	
Interest & Dividends		3,261,190.74	
Less Investment Expense ¹		(144,809.39)	
Net Investment Income			7,972,507.75
Total Additions			11,171,892.45

DEDUCTIONS

Distributions to Members:

Benefit Payments		5,597,240.19	
Lump Sum DROP Distributions		879,626.46	
Refunds of Member Contributions		50,734.44	
Total Distributions			6,527,601.09
Administrative Expense			105,243.53
Total Deductions			6,632,844.62
Net Increase in Net Position			4,539,047.83
NET POSITION RESTRICTED FOR PENSIONS			
Beginning of the Year			57,821,701.78
End of the Year			62,360,749.61
Actuarial Asset Rate of Return			14.0%
Actuarial Gain/(Loss) due to Investment Return			3,515,050.72

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

STATISTICAL DATA

	<u>1/1/2017</u>	<u>1/1/2018</u>	<u>1/1/2020</u>	<u>1/1/2022</u>
<u>Actives - Tier 1</u>				
Number	148	138	118	107
Average Current Age	40.2	40.3	41.4	42.4
Average Age at Employment	25.4	25.4	25.5	25.7
Average Past Service	14.8	14.9	15.9	16.7
Average Annual Salary	\$69,454	\$74,792	\$84,917	\$87,724
<u>Actives - Tier 2</u>				
Number	9	17	41	53
Average Current Age	28.5	25.8	26.8	28.7
Average Age at Employment	27.9	25.0	25.2	26.1
Average Past Service	0.6	0.8	1.6	2.6
Average Annual Salary	\$45,674	\$49,141	\$56,571	\$59,468
<u>Service Retirees + DROP</u>				
Number	97	106	112	116
Average Current Age	66.3	66.1	66.4	67.4
Average Annual Benefit	\$38,861	\$40,406	\$43,280	\$46,010
<u>Beneficiaries + Alt Payees</u>				
Number	25	27	34	31
Average Current Age	79.6	78.0	73.5	73.0
Average Annual Benefit	\$12,437	\$12,403	\$13,532	\$15,351
<u>Disability Retirees</u>				
Number	2	2	1	0
Average Current Age	58.4	59.4	53.8	N/A
Average Annual Benefit	\$18,748	\$18,748	\$20,117	N/A
<u>Terminated Vested</u>				
Number	2	1	5	3
Average Current Age ¹	49.9	N/A	34.7	39.4
Average Annual Benefit ¹	\$48,704	N/A	\$49,692	\$55,009

¹ Average Current Age and Average Annual Benefit for Terminated Vested members reflects the benefit for members entitled to a future annual benefit from the plan.

AGE AND SERVICE DISTRIBUTION

ATTAINED AGE	PAST SERVICE											TOTAL
	0-1	2-9	10-14	15-19	20	21	22	23	24	25-29	30+	
15 - 24	4	6	0	0	0	0	0	0	0	0	0	10
25 - 34	13	38	10	0	0	0	0	0	0	0	0	61
35 - 44	1	12	20	12	0	0	3	0	0	0	0	48
45 - 49	0	0	2	6	0	4	2	2	0	1	0	17
50	0	0	0	2	0	0	0	0	0	2	0	4
51	0	0	0	1	0	0	0	1	0	2	0	4
52	0	0	0	0	0	0	1	0	0	0	0	1
53	0	0	0	0	0	0	1	0	0	0	0	1
54	0	0	0	1	0	1	1	0	0	2	0	5
55 - 59	0	0	0	0	0	0	1	2	0	3	2	8
60+	0	0	0	0	0	0	0	0	0	1	0	1
TOTAL	18	56	32	22	0	5	9	5	0	11	2	160

VALUATION PARTICIPANT RECONCILIATION

1. Active lives

a. Number in prior valuation 1/1/2020	159
b. Terminations	
i. Vested (partial or full) with deferred benefits	(1)
ii. Non-vested or full lump sum distribution received	(8)
c. Deaths	
i. Beneficiary receiving benefits	0
ii. No future benefits payable	0
d. Disabled	0
e. Retired	<u>(8)</u>
f. Continuing participants	142
g. New entrants	<u>18</u>
h. Total active life participants in valuation	160

2. Non-Active lives (including beneficiaries receiving benefits)

	Service Retirees, DROP Receiving <u>Benefits</u>	Alternate Payees, Beneficiaries Receiving <u>Benefits</u>	Receiving Disability <u>Benefits</u>	Vested Deferred	<u>Total</u>
a. Number prior valuation	112	34	1	5	152
Retired	9	0	0	(1)	8
Vested Deferred	0	0	0	1	1
Death, With Survivor	(2)	3	(1)	0	0
Death, No Survivor	(3)	(6)	0	0	(9)
Disabled	0	0	0	0	0
Refund of Contributions	0	0	0	(3)	(3)
Rehires	0	0	0	0	0
QDRO	0	1	0	0	1
Expired Annuities	0	(1)	0	0	(1)
Data Corrections	0	0	0	0	0
Hired/Termed in Same Year	0	0	0	1	1
b. Number current valuation	116	31	0	3	150

ACTUARIAL ASSUMPTIONS AND METHODS

Mortality Rates

Active Lives:

PubS-2010 Mortality Table for Employees.

Retiree and Vested Terminated Lives:

PubS-2010 Mortality Table for Healthy Retirees.

Contingent Survivor Lives:

PubS-2010 Mortality Table for Contingent Survivors.

Disabled Lives:

PubS-2010 Mortality Table for Disabled Retirees.

The mortality assumptions for all participants are sex distinct with mortality improvement projected 5 years beyond the valuation date using scale MP-2021 (previously MP-2019) and a base year of 2010. We feel these assumptions sufficiently accommodate anticipated future mortality improvements.

Interest Rate

7.75% per year, compounded annually, net of expenses. This is supported by the asset allocation of the trust and the long-term expected return by asset class.

Termination Rates

<u>Service</u>	<u>Rate</u>
<4	8.0%
4-10	4.0
11+	0.75

The assumed rates of termination were approved in conjunction with an actuarial experience study dated October 2017.

Disability Rates

Sample rates are displayed below.

<u>Age</u>	<u>Rate</u>
25	0.056%
35	0.076%
45	0.168%
55	0.429%

The assumed rates of disablement were approved in conjunction with an actuarial experience study dated October 2017.

Retirement Age

Hired prior to April 21, 2016:

<u>Years Following Retirement Eligibility</u>	<u>Rate</u>
0	50.0%
1	5.0
2	5.0
3	5.0
4	5.0
5	83.3
6	50.0
7	25.0
8	25.0
9	25.0
10+	100.0

Hired after April 20, 2016:

	<u>Service</u>										
	20	21	22	23	24	25	26	27	28	29	30+
Age 55	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
56	0.50	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05
57	0.50	0.05	0.05	0.05	0.05	1.00	1.00	1.00	1.00	1.00	1.00
58	0.50	0.05	0.05	0.05	0.05	1.00	1.00	1.00	1.00	1.00	1.00
59	0.50	0.05	0.05	0.05	0.05	1.00	1.00	1.00	1.00	1.00	1.00
60+	0.50	0.05	0.05	0.05	0.05	1.00	1.00	1.00	1.00	1.00	1.00

The assumed rates of retirement were approved in conjunction with an actuarial experience study dated October 2017. Rates were also adjusted to account for benefit changes effective September 1, 2019.

Retirement Election

Members eligible for the DROP are assumed to elect either straight service retirement benefits or the DROP, whichever is more valuable. Other members are assumed to receive straight service retirement benefits.

Salary Increases

<u>Service</u>	<u>Increase</u>
<2	12.0%
2-8	6.5%
9-19	5.0%
20+	3.5%

The assumed rates of salary increase were approved in conjunction with an actuarial experience study dated October 2017.

Payroll Growth

4.00% per year for amortization of the Unfunded Actuarial Accrued Liability. The assumed payroll growth rate was approved in conjunction with an actuarial experience study dated October 2017.

Funding Method

Entry Age Normal Actuarial Cost Method

Marital Status

100% of actives are assumed to be married at time of benefit commencement. Males are assumed to be two years older than their spouses.

Dependent Children

Each member is assumed to have two children. The first child is assumed to have been born when the member was age 25. The second child is assumed to be two years younger. It is also assumed that benefits will be paid until each child reaches the age of 20.

Contribution Rates

Members – 13.00%
City – 13.25%

Actuarial Asset Method

Fair Market Value.

SUMMARY OF BENEFIT PROVISIONS

<u>Credited Service</u>	Period of continuous employment covered by the Fund during which a member pays into, and keeps on deposit in the Fund, the contributions required by the Fund. Credited Service will be calculated in completed months.
<u>Compensation</u>	Total bi-weekly pay, including regular, longevity and overtime pay, and pay received during a period of sick leave or vacation, but excluding lump sum distributions for unused sick leave and/or unused vacation time and pay classified by the City or Department as “merit” pay.
<u>Average Salary</u>	Average Compensation over the 130 consecutive pay periods of service which produces the highest average, multiplied by 2.167.
<u>Member Contributions</u>	13.00% of Compensation.
<u>Service Retirement</u>	
Date	<i>Hired prior to April 21, 2016:</i> Attainment of age 50 and 20 years of Credited Service. <i>Hired after April 20, 2016:</i> Attainment of age 55 and 20 years of Credited Service.
Benefit	<i>Hired prior to April 21, 2016:</i> 2.55% of Average Salary for each year of Credited Service. <i>Hired after April 20, 2016:</i> 2.50% of Average Salary for each year of Credited Service. For all members, the minimum service retirement benefit is the member’s accrued benefit as of September 1, 2019. The maximum service retirement benefit is \$8,333.33 per month, effective September 1, 2019.
Form of Benefit	Life Annuity.

Termination Benefits

Members with <20 years of Credited Service:

Refund of member contributions, without interest.

Members with 20+ years of Credited Service:

Accrued benefit as described in the Service Retirement section, payable at the Service Retirement age requirement.

Disability

Prior to Attainment of Age 50

Hired prior to January 1, 2004: 50.0% of Average Salary, payable until attainment of age 50.

Hired After December 31, 2003:

Service related – 50.0% of Average Salary, payable until attainment of age 50.

Non-service related – Average Salary multiplied by a factor based on below table, payable until attainment of age 50.

<u>Service</u>	<u>Factor</u>
0-1	5%
2	10
3	15
4	20
5	25
6	30
7	35
8	40
9	45
10+	50

Attainment of Age 50 Following Disability

2.55% multiplied by Average Salary at time of disability for each year of service assuming the member continued employment to age 50 (maximum = 20 years of service).

Attainment of Age 50 Prior to Disability

2.55% multiplied by Average Salary at time of disability for each year of service.

Death Benefits

Surviving Spouse of Member:

Prior to Normal Retirement Eligibility

Two-thirds (2/3) multiplied by Average Salary at time of death multiplied by 2.55% for each year of service assuming the member continued employment to age 50.

Following Normal Retirement Eligibility

Two-thirds (2/3) of the member's accrued benefit, as described under the Service Retirement benefit provision.

Dependent Children of Member:

Each child is entitled to \$230 per month, payable until age 18 or until age 23 as long as the child remains a full-time student.

Retroactive Deferred Retirement Option Program

Eligibility

Hired prior to April 21, 2016: Attainment of age 55 and 25 years of Credited Service.

Hired after April 20, 2016: Attainment of age 57 and 25 years of Credited Service.

Participation Period

Hired prior to April 21, 2016: Not to exceed 24 months retroactively (53/23).

Hired after April 20, 2016: Not to exceed 24 months retroactively (55/23).

Accumulation

Sum of the monthly Service Retirement benefit the member would have received if had retired on the Retroactive DROP election date.

DISCUSSION OF RISK

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined under various actuarial assumptions. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss impacts the plan's amortization period. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's amortization period. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization period could potentially grow to an unmanageable level.

- Investment Return: When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, amortization periods can vary in the future.
- Salary Increases: When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- Payroll Growth: The plan's payroll growth assumption, if one is used, causes a predictable annual increase in the plan's amortization payment in order to produce an amortization payment that remains constant as a percentage of payroll if all assumptions are realized. If payroll does not increase according to the plan's payroll growth assumption, the plan's amortization period can increase significantly even if all assumptions other than the payroll growth assumption are realized since anticipated contributions rely upon membership payroll.
- Demographic Assumptions: Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.
- Amortization Period: Risks associated with the items outlined above will inherently create varying liabilities and assets resulting in volatility in the amortization period. Actuarial losses on assets and liabilities will lead to longer amortization periods, while actuarial gains on assets and liabilities will lead to shorter amortization periods.

- Contribution Risk: This risk results from the potential that the total annual contributions, based on fixed-rates for the City and membership, may deviate from actuarially determined contributions, as illustrated on page 5. The actuarially determined contributions are adjusted in conjunction with each actuarial valuation to take into account the deviation in actual versus expected experience between valuation dates. Fixed-rate contribution structures include the risk that scheduled contributions do not reflect the actual cost of plan benefits, meaning that in order to maintain actuarially sound funding levels, contribution rate increases or benefit reductions may be required.

Impact of Plan Maturity on Risk

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared among active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on the risk characteristics and risk tolerance of the plan. For example, plans with a large amount of liability attributable to retirees have a shorter time horizon to recover from losses (such as investment experience losses due to lower than expected investment returns) than plans where the majority of the liability is attributable to active members. For this reason, highly mature plans with a substantial liability due to retirees and inactive members have less tolerance for risk. Similarly, mature plans paying substantial retirement benefits resulting in a small positive or negative net cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan and assessing risk, we have provided some relevant metrics in the section titled “Plan Maturity Measures and Other Risk Metrics”. Highlights of this information are discussed below:

- The Support Ratio, determined as the ratio of active to inactive members has decreased from 124.6% to 106.7% over the last four valuations, meaning the plan is gradually maturing.
- The Accrued Liability Ratio, determined as the ratio of the Inactive Accrued Liability, which is the liability associated with members who are no longer employed but are due a benefit from the plan, to the Total Accrued Liability, is 63.3%. With a plan of this maturity, losses due to lower than expected investment returns or demographic factors will need to be made up for over a shorter time horizon than would be needed for a less mature plan.
- The Funded Ratio, determined as the ratio of the Actuarial Value of Assets to the Total Accrued Liability has increased from 62.5% to 65.0% over the last four valuations.
- The Net Cash Flow Ratio, determined as the ratio of the Net Cash Flow (contributions minus benefit payments and administrative expenses) to the Market Value of Assets, is -5.5%. This indicates that contributions are not currently covering the plan’s benefit payments and administrative expenses.

It is important to note that the we have identified the risks above as the most significant risks based on the characteristics of the plan and the nature of the actuarial valuation, however, it is not an exhaustive list of protentional risks that could be considered. Advanced modelling, as well as the identification of additional risks, can be helpful and can be provided upon request of the Board.

PLAN MATURITY MEASURES AND OTHER RISK METRICS

	<u>1/1/2017</u>	<u>1/1/2018</u>	<u>1/1/2020</u>	<u>1/1/2022</u>
<u>Support Ratio</u>				
Total Actives	157	155	159	160
Total Inactives	126	136	152	150
Actives / Inactives	124.6%	114.0%	104.6%	106.7%
<u>Accrued Liability (AL) Ratio</u>				
Inactive Accrued Liability	41,433,907	47,110,356	55,728,507	60,672,881
Total Accrued Liability	79,707,755	88,946,081	93,066,282	95,923,750
Inactive AL / Total AL	52.0%	53.0%	59.9%	63.3%
<u>Funded Ratio</u>				
Actuarial Value of Assets (AVA)	49,802,579	51,317,643	52,839,714	62,360,750
Total Accrued Liability	79,707,755	88,946,081	93,066,282	95,923,750
AVA / Total Accrued Liability	62.5%	57.7%	56.8%	65.0%
<u>Net Cash Flow Ratio</u>				
Net Cash Flow ¹	(1,986,330)	(2,631,438)	(2,951,685)	(3,433,460)
Market Value of Assets (MVA)	46,915,744	51,317,643	52,839,714	62,360,750
Ratio	-4.2%	-5.1%	-5.6%	-5.5%

¹ Determined as total contributions minus benefit payments and administrative expenses for the 12 months preceding the valuation date.

VALUATION NOTES

Market Value of Assets is the fair market value of plan assets as of the valuation date. This amount may be adjusted to produce an Actuarial Value of Assets for plan funding purposes.

Covered Annual Payroll is the projected annual rate of pay for the year beginning on the valuation date of all active participants.

Present Value of Benefits is the single sum value on the valuation date of all future benefits to be paid to current Members, Retirees, Beneficiaries, Disability Retirees and Vested Terminations.

Entry Age Normal Cost Method - Under this method, the normal cost is the sum of the individual normal costs for all active participants. For an active participant, the normal cost is the participant's normal cost accrual rate, multiplied by the participant's current compensation. The funding span utilized in determination of the normal cost rate for each benefit is to the last age at which that benefit is payable.

- (a) The normal cost accrual rate equals:
 - (i) the present value of future benefits for the participant, determined as of the participant's entry age, divided by
 - (ii) the present value of the compensation expected to be paid to the participant for each year of the participant's anticipated future service, determined as of the participant's entry age.
- (b) In calculating the present value of future compensation, the salary scale is applied both retrospectively and prospectively to estimate compensation in years prior to and subsequent to the valuation year based on the compensation used for the valuation.
- (c) The accrued liability is the sum of the individual accrued liabilities for all participants and beneficiaries. A participant's accrued liability equals the present value, at the participant's attained age, of future benefits less the present value at the participant's attained age of the individual normal costs payable in the future. A beneficiary's accrued liability equals the present value, at the beneficiary's attained age, of future benefits. The unfunded accrued liability equals the total accrued liability less the actuarial value of assets.
- (d) Under this method, the entry age used for each active participant is the participant's age at the time he or she would have commenced participation if the plan had always been in existence under current terms, or the age as of which he or she first earns service credits for purposes of benefit accrual under the current terms of the plan.

STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2021

<u>ASSETS</u>	MARKET VALUE
Cash and Cash Equivalents:	
Short Term Investments	255,291
Cash	177
Total Cash and Equivalents	255,468
Total Receivable	0
Investments:	
Domestic	29,881,053
International	8,902,286
Fixed Income:	
Domestic	11,596,128
International	2,765,522
Alternative investments	3,684,434
Real Estate	5,295,605
Total Investments	62,125,028
Total Assets	62,380,496
<u>LIABILITIES</u>	
Payables:	
Investment Expenses	21,809
Total Liabilities	21,809
NET POSITION RESTRICTED FOR PENSIONS	62,358,687

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2021
Market Value Basis

ADDITIONS

Contributions:

Member	1,583,797
City	1,615,588

Total Contributions	3,199,385
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Investment Income:

Net Increase in Fair Value of Investments	6,796,077
Interest & Dividends	1,813,660
Less Investment Expense ¹	(481,245)

Net Investment Income	8,128,492
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Other Income	3,386
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Total Additions	11,331,263
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DEDUCTIONS

Distributions to Members:

Benefits paid to participants	5,597,079
Lump Sum DROP Distributions	879,626
Refunds and drop payments	58,594

Total Distributions	6,535,299
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Administrative Expense	266,037
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Total Deductions	6,801,336
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Net Increase in Net Position	4,529,927
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NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year	57,828,760
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End of the Year	62,358,687
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¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

NOTES TO THE FINANCIAL STATEMENTS

(For the Year Ended December 31, 2021)

Plan Administration

The Wichita Falls Firemen's Relief and Retirement Fund is a single-employer defined benefit plan, established under the authority of the Texas Local Fire Fighter's Retirement Act (TLFFRA). The fund is administered by a Board of Trustees. The Board is made up of three members elected from and by the fund members, two representatives of the City of Wichita Falls, Texas, and two citizen members.

Plan Membership as of January 1, 2022:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	147
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	3
Active Plan Members	160
	<u>310</u>

Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the January 1, 2022 Actuarial Valuation Report for the Wichita Falls Firemen's Relief and Retirement Fund prepared by Foster & Foster Actuaries and Consultants.

Contribution Rates:

Members: 13.00%

City: 13.25%

Investment Policy:

The following was the Board's adopted asset allocation policy as of December 31, 2021:

Asset Class	Target Allocation
Domestic Equity	40%
International Equity	15%
Domestic Fixed Income	20%
Global Fixed Income	5%
Real Estate	10%
GTAA	10%
Total	<u>100%</u>

Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's Fiduciary Net Position.

Rate of Return:

For the year ended December 31, 2021, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 14.14 percent.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

GASB 67

Retroactive Deferred Retirement Option Program

Eligibility Hired prior to April 21, 2016:

Attainment of age 55 and 25 years of Credited Service.

Eligibility Hired after April 20, 2016:

Attainment of age 57 and 25 years of Credited Service.

Participation Period Hired prior to April 21, 2016:

Not to exceed 24 months retroactively (53/23).

Participation Period Hired after April 20, 2016:

Not to exceed 24 months retroactively (55/23).

The DROP balance as December 31, 2021 is \$0.

NET PENSION LIABILITY OF THE SPONSOR

The components of the Net Pension Liability of the Sponsor on December 31, 2021 were as follows:

Total Pension Liability	\$ 117,478,369
Plan Fiduciary Net Position	\$ (62,358,687)
Sponsor's Net Pension Liability	<u>\$ 55,119,682</u>
Plan Fiduciary Net Position as a percentage of Total Pension Liability	53.08%

Actuarial Assumptions:

The Total Pension Liability was determined by an actuarial valuation as of January 1, 2022 using the following actuarial assumptions:

Inflation	3.00%
Salary Increases	Service based
Discount Rate	5.80%
Investment Rate of Return	7.75%

Mortality Rate Active Lives:

PubS-2010 Mortality Table for Employees.

Mortality Rate Retiree and Vested Terminated Lives:

PubS-2010 Mortality Table for Healthy Retirees.

Mortality Rate Contingent Survivor Lives:

PubS-2010 Mortality Table for Contingent Survivors.

Mortality Rate Disabled Lives:

PubS-2010 Mortality Table for Disabled Retirees.

The mortality assumptions for all participants are sex distinct with mortality improvement projected 5 years beyond the valuation date using scale MP-2021 and a base year of 2010. We feel these assumptions sufficiently accommodate anticipated future mortality improvements.

The most recent actuarial experience study used to review the other significant assumptions was dated October 6, 2017.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2021, the inflation rate assumption of the investment advisor was 2.50%.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the Pension Plan's target asset allocation as of December 31, 2021 are summarized in the following table:

Asset Class	Long Term Expected Real Rate of Return ¹
Domestic Equity	7.50%
International Equity	8.50%
Domestic Fixed Income	2.50%
Global Fixed Income	3.50%
Real Estate	4.50%
GTAA	3.50%

¹ Source: AndCo Consulting

Discount Rate:

The projection of cash flows used to determine the Discount Rate assumed that current Plan Member and Sponsor contributions will be made at the current contribution rate. Future Member's contributions in excess of their normal cost were also included. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to provide future benefit payments for 37 years. These payments were discounted using a discount rate of 7.75%. Future benefits payments beyond 37 years were discounted using a high quality municipal bond rate of 2.25%. The high quality municipal bond rate was based on the week closest to, but not later than, the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index. The single equivalent discount rate was 5.80%.

	1% Decrease	Current Discount	1% Increase
	4.80%	Rate	6.80%
		5.80%	
Sponsor's Net Pension Liability	\$ 70,077,975	\$ 55,119,682	\$ 42,668,515

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Last 2 Years

	12/31/2021	12/31/2020
Total Pension Liability		
Service Cost	3,462,346	3,066,397
Interest	6,175,999	6,288,749
Changes of benefit terms	-	-
Differences between Expected and Actual Experience	(2,700,656)	-
Changes of assumptions	(20,894,841)	8,605,683
Benefit Payments, including Refunds of Employee Contributions	(6,535,299)	(5,901,298)
Net Change in Total Pension Liability	(20,492,451)	12,059,531
Total Pension Liability - Beginning	137,970,820	125,911,289
Total Pension Liability - Ending (a)	<u>\$ 117,478,369</u>	<u>\$ 137,970,820</u>
Plan Fiduciary Net Position		
Contributions - Employer	1,615,588	1,551,830
Contributions - Employee	1,583,797	1,551,830
Net Investment Income	8,128,492	7,864,359
Benefit Payments, including Refunds of Employee Contributions	(6,535,299)	(5,901,298)
Administrative Expense	(266,037)	(115,915)
Other	3,386	-
Net Change in Plan Fiduciary Net Position	4,529,927	4,950,806
Plan Fiduciary Net Position - Beginning	57,828,760	52,877,954
Plan Fiduciary Net Position - Ending (b)	<u>\$ 62,358,687</u>	<u>\$ 57,828,760</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 55,119,682</u>	<u>\$ 80,142,060</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	53.08%	41.91%
Covered Payroll	\$ 12,183,054	11,937,154
Net Pension Liability as a percentage of Covered Payroll	452.43%	671.37%

Notes to Schedule of Changes in Net Pension Liability and Related Ratios:*Changes of assumptions:*

For purposes of determining the GASB discount rate at the 12/31/2021 measurement date, a depletion date projection as of that date have been performed. The results of this projection showed a single discount rate of 5.80%. The discount rate was increased from 4.47% to 5.80%.

For purposes of determining the GASB discount rate at the 12/31/2020 measurement date, a depletion date projection as of that date have been performed. The results of this projection showed a single discount rate of 4.47%. The discount rate was decreased from 4.99% to 4.47%.

SCHEDULE OF CONTRIBUTIONS

Last 2 Years

Year Ended	Contractually Required Contribution	Contributions in relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a percentage of Covered Payroll
12/31/2021	\$ 1,615,588	\$ 1,615,588	\$ -	\$ 12,183,054	13.26%
12/31/2020	\$ 1,551,830	\$ 1,551,830	\$ -	\$ 11,937,154	13.00%

Notes to Schedule

Valuation Date: 01/01/2022

Actuarially Determined contribution rates are calculated as of January 1 of the year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the January 1, 2022 Actuarial Valuation for Wichita Falls Firemen's Relief and Retirement Fund.

SCHEDULE OF INVESTMENT RETURNS
Last 2 Years

Fiscal Year Ended	Annual Money-Weighted Rate of Return Net of Investment Expense
12/31/2021	14.14%
12/31/2020	15.35%